

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

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NEWS RELEASE

FOR RELEASE March 24, 2016 Contact: Andy Nielsen 515/281-5834

Auditor of State Mary Mosiman today released an audit report on Henry County, Iowa.

The County had local tax revenue of \$26,767,011 for the year ended June 30, 2015, which included \$2,191,111 in tax credits from the state. The County forwarded \$19,344,047 of the local tax revenue to the townships, school districts, cities and other taxing bodies in the County.

The County retained \$7,422,964 of the local tax revenue to finance County operations, a 0.1% increase over the prior year. Other revenues included charges for service of \$887,849, operating grants, contributions and restricted interest of \$3,328,057, capital grants, contributions and restricted interest of \$362,379, local option sales tax of \$783,381, unrestricted investment earnings of \$26,007, gain on disposition of capital assets of \$122,157 and other general revenues of \$111,962.

Expenses for County operations for the year ended June 30, 2015 totaled \$12,312,237, a 5.3% decrease from the prior year. Expenses included \$4,761,032 for roads and transportation, \$3,105,884 for public safety and legal services and \$1,355,617 for administration.

A copy of the audit report is available for review in the County Auditor's Office, in the Office of Auditor of State and on the Auditor of State's web site at http://auditor.iowa.gov/reports/1510-0044-B00F.pdf.

HENRY COUNTY

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2015

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Officials

(Before January 2015)

| <u>Name</u> | <u>Title</u> | Term <u>Expires</u> |
|---|--|---|
| Marc Lindeen Greg Moeller Gary See | Board of Supervisors Board of Supervisors Board of Supervisors | Jan 2015 Jan 2017 Jan 2017 |
| Shelly Barber | County Auditor | Jan 2017 |
| Ana Lair | County Treasurer | Jan 2015 |
| Shirley Wandling | County Recorder | Jan 2015 |
| Rich McNamee | County Sheriff | Jan 2017 |
| Darin Stater | County Attorney | Jan 2015 |
| Gary Dustman | County Assessor | Jan 2018 |
| | /AS 7 0015) | |
| | (After January 2015) | |
| <u>Name</u> | (After January 2015) <u>Title</u> | Term <u>Expires</u> |
| | , | |
| Name Greg Moeller Gary See | Title Board of Supervisors Board of Supervisors | Expires Jan 2017 Jan 2017 |
| Name Greg Moeller Gary See Marc Lindeen | Title Board of Supervisors Board of Supervisors Board of Supervisors | Expires Jan 2017 Jan 2017 Jan 2019 |
| Name Greg Moeller Gary See Marc Lindeen Shelly Barber | Title Board of Supervisors Board of Supervisors Board of Supervisors County Auditor | Expires Jan 2017 Jan 2017 Jan 2019 Jan 2017 |
| Name Greg Moeller Gary See Marc Lindeen Shelly Barber Ana Lair | Title Board of Supervisors Board of Supervisors Board of Supervisors County Auditor County Treasurer | Expires Jan 2017 Jan 2017 Jan 2019 Jan 2017 Jan 2019 |
| Name Greg Moeller Gary See Marc Lindeen Shelly Barber Ana Lair Shirley Wandling | Title Board of Supervisors Board of Supervisors Board of Supervisors County Auditor County Treasurer County Recorder | Expires Jan 2017 Jan 2017 Jan 2019 Jan 2017 Jan 2019 Jan 2019 |



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<u>Independent Auditor's Report</u>

To the Officials of Henry County:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Henry County, Iowa, as of and for the year ended June 30, 2015, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Henry County as of June 30, 2015, and the respective changes in its financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

Emphasis of a Matter

As discussed in Note 15, Henry County adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 68, <u>Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27</u>. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability, the Schedule of County Contributions and the Schedule of Funding Progress for the Retiree Health Plan on pages 9 through 15 and 48 through 58 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Henry County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the two years ended June 30, 2014 (which are not presented herein) and expressed unmodified opinions on those financial statements. The financial statements for the seven years ended June 30, 2012 (which are not presented herein) were audited by another auditor who expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 25, 2016 on our consideration of Henry County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering Henry County's internal control over financial reporting and compliance.

MARY MOSIMAN, CPA

WARREN G. ENKINS, CPA Chief Deputy Auditor of State

February 25, 2016

MANAGEMENT'S DISCUSSION AND ANALYSIS

Henry County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2015. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2015 FINANCIAL HIGHLIGHTS

- The County implemented Governmental Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions an Amendment of GASB Statement No. 27, during fiscal year 2015. The beginning net position for governmental activities was restated by \$2,607,042 to retroactively report the net pension liability as of July 1, 2014 and deferred outflows of resources related to contributions made after June, 30 2013 but prior to July 1, 2014. The pension expense for fiscal year 2014 and the net pension liability, deferred outflows of resources and deferred inflows of resources at June 30, 2014 were not restated because the information needed to restate those amounts was not available.
- Revenues of the County's governmental activities decreased 11.5%, or approximately \$1,696,000, from fiscal year 2014 to fiscal year 2015. Property tax decreased approximately \$157,000, operating grants, contributions and restricted interest decreased approximately \$255,000 and capital grants, contributions and restricted interest decreased approximately \$1,283,000.
- Program expenses of the County's governmental activities were 5.3%, or approximately \$692,000, less in fiscal year 2015 than in fiscal year 2014. County environment and education expenses increased approximately \$126,000. Roads and transportation expenses decreased approximately \$765,000.
- The County's net position at June 30, 2015 increased 2.3%, or approximately \$732,000, over the restated June 30, 2014 balance.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Henry County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Henry County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Henry County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.

Supplementary Information provides detailed information about the nonmajor governmental and the individual Agency Funds.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has two kinds of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads, 3) the Debt Service Fund and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for auto license and use tax, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a Statement of Fiduciary Assets and Liabilities.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. Henry County's combined net position decreased from approximately \$34 million to approximately \$32.2 million. The analysis that follows focuses on the net position of governmental activities.

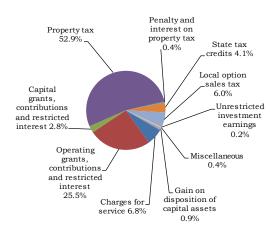
| Net Position of Govern | mental Activities | | | | |
|----------------------------------|-------------------|----------|----------------|--|--|
| (Expressed in T | housands) | | | | |
| | | June 30, | | | |
| | | | 2014 | | |
| | | 2015 | (Not Restated) | | |
| Current and other assets | \$ | 17,831 | 17,208 | | |
| Capital assets | | 25,922 | 26,094 | | |
| Total assets | | 43,753 | 43,302 | | |
| Deferred outflows of resources | | 505 | _ | | |
| Long-term liabilities | | 3,244 | 1,729 | | |
| Other liabilities | | 329 | 297 | | |
| Total liabilities | | 3,573 | 2,026 | | |
| Deferred inflows of resources | | 8,512 | 7,228 | | |
| Net position: | | | | | |
| Net investment in capital assets | | 25,922 | 26,094 | | |
| Restricted | | 7,069 | 6,450 | | |
| Unrestricted | | (818) | 1,504 | | |
| Total net position | \$ | 32,173 | 34,048 | | |

Prior to restatement, the net position of Henry County's governmental activities decreased 5.5% (approximately \$32.2 million compared to approximately \$34 million). The largest portion of the County's net position is invested in capital assets (e.g., land, infrastructure, intangibles, buildings and equipment). Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – decreased from approximately \$1,504,000 at June 30, 2014 to a deficit of approximately \$818,000 at the end of this year, a decrease of 154.4%, primarily due to recording the net pension liability as of July 1, 2014.

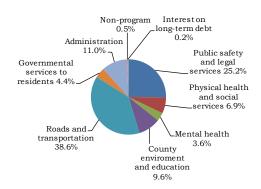
| Changes in Net Position of Governmental Activities |
|--|
| (Expressed in Thousands) |

| | Year ended June 30, | | |
|---|---------------------|----------------|--|
| | | 2014 | |
| | 2015 | (Not Restated) | |
| Revenues: | | | |
| Program revenues: | | | |
| Charges for service | \$ 888 | 963 | |
| Operating grants, contributions and restricted interest | 3,328 | 3,583 | |
| Capital grants, contributions and restricted interest | 362 | 1,645 | |
| General revenues: | | | |
| Property tax | 6,882 | 7,039 | |
| Penalty and interest on property tax | 58 | 68 | |
| State tax credits | 541 | 376 | |
| Local option sales tax | 783 | 864 | |
| Unrestricted investment earnings | 26 | 22 | |
| Gain on disposition of capital assets | 122 | 84 | |
| Miscellaneous | 54 | 96 | |
| Total revenues | 13,044 | 14,740 | |
| Program expenses: | | | |
| Public safety and legal services | 3,106 | 3,117 | |
| Physical health and social services | 851 | 833 | |
| Mental health | 444 | 432 | |
| County enviroment and education | 1,178 | 1,052 | |
| Roads and transportation | 4,761 | 5,526 | |
| Governmental services to residents | 537 | 552 | |
| Administration | 1,356 | 1,404 | |
| Non-program | 57 | 60 | |
| Interest on long-term debt | 22 | 28 | |
| Total expenses | 12,312 | 13,004 | |
| Change in net position | 732 | 1,736 | |
| Net position beginning of year, as restated | 31,441 | 32,312 | |
| Net position end of year | \$ 32,173 | 34,048 | |

Revenues by Source



Expenses by Program



The County increased property tax rates for fiscal year 2015 an average of 1.0%. In fiscal year 2015, the County had commercial/industrial rollback which decreased property tax received. This decrease, combined with the receipt of business property tax credits and commercial/industrial replacements, decreased the County's property tax revenue approximately \$157,000, or 2.2%, in fiscal year 2015.

The cost of all governmental activities this year was approximately \$12.3 million compared to approximately \$13 million last year. However, as shown in the Statement of Activities on page 19, the amount taxpayers ultimately financed for these activities was approximately \$7.7 million because some of the cost was paid by those directly benefited from the programs (approximately \$888,000) or by other governments and organizations which subsidized certain programs with grants and contributions. Overall, the County's governmental program revenues, including intergovernmental aid and charges for service, decreased in fiscal year 2015 from approximately \$6,191,000 to approximately \$4,578,000, principally due to receiving less grant funding during fiscal year 2015.

INDIVIDUAL MAJOR FUND ANALYSIS

As Henry County completed the year, its governmental funds reported a combined fund balance of approximately \$10 million, an increase of approximately \$413,000 above last year's total of approximately \$9.6 million. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund revenues decreased approximately \$170,100 and expenditures increased approximately \$362,000 when compared to the prior year. The ending fund balance decreased approximately \$19,000 from the prior year to approximately \$3,849,000.
- The County has continued to look for ways to effectively manage the cost of mental health services. Revenues of the Special Revenue, Mental Health Fund decreased approximately \$102,000 from the prior year. Expenditures totaled approximately \$455,000, an increase of 5% from the prior year. The Special Revenue, Mental Health Fund balance at year end increased approximately \$438,000 over the prior year to approximately \$2,067,000.
- There were no significant changes in revenues, expenditures and fund balance of the Special Revenue, Rural Services Fund.
- Special Revenue, Secondary Roads Fund revenues remained consistent when compared to the prior year while expenditures increased approximately \$604,000. The ending fund balance increased approximately \$54,000 from the prior year to approximately \$3,019,000.

BUDGETARY HIGHLIGHTS

Over the course of the year, Henry County amended its budget one time. The amendment was made in May 2015 to provide for additional disbursements in certain County departments.

The County's receipts were \$178,798 more than budgeted, a variance of 1.5%. The most significant variance resulted from the County receiving more intergovernmental receipts than anticipated.

Total disbursements were \$2,789,172 less than the amended budget. Actual disbursements for the mental health, roads and transportation and capital projects functions were \$1,319,937, \$512,926 and \$275,078, respectively, less than budgeted. This was primarily due to uncertainty surrounding the change in the state's method of paying for Medicaid services and the timing of capital projects.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2015, Henry County had approximately \$26 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities and roads and bridges. This is a net decrease (including additions and deletions) of approximately \$172,000, or 0.7%, from last year.

| Capital Assets of Governmental Ac | tivities | s at Year End | 1 |
|-----------------------------------|----------|---------------|--------|
| (Expressed in Thous | ands) | | |
| | | June 3 | 30, |
| | | 2015 | 2014 |
| Land | \$ | 3,126 | 3,257 |
| Buildings and improvements | | 1,041 | 935 |
| Equipment and vehicles | | 1,942 | 1,496 |
| Infrastructure | | 19,813 | 20,406 |
| Total | \$ | 25,922 | 26,094 |

The County had depreciation expense of \$1,641,121 in fiscal year 2015 and total accumulated depreciation of \$25,828,169 at June 30, 2015. More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

Long-Term Debt

At June 30, 2015, Henry County had \$880,000 of general obligation notes outstanding, compared to \$1,090,000 at June 30, 2014.

The County continues to carry a general obligation bond rating of Aa3 assigned by national rating agencies to the County's debt. The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Henry County's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$66.8 million. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Henry County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2016 budget, tax rates and fees charged for various County activities. In an ongoing effort to maintain County services, the Henry County Board of Supervisors is committed to limiting expenditure increases, using excess fund balances and reducing funding to non-mandated programs to provide essential services for the citizens of Henry County.

Amounts available for appropriation in the operating budget are approximately \$12,269,000, a 0.3% increase over the final fiscal year 2015 budget. Budgeted disbursements increased approximately \$539,000 from the final fiscal year 2015 budget. The County has added no major new programs or initiatives to the fiscal year 2016 budget, but expects to build two new buildings.

If these estimates are realized, the County's budgetary operating balance is expected to decrease approximately \$170,000, or 4.5%, by the close of fiscal year 2016.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Henry County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Henry County Auditor's Office, 101 Main Street, Mt. Pleasant, Iowa 52641.



Statement of Net Position

June 30, 2015

| | Governmental Activities |
|---|---|
| Assets | |
| Cash and pooled investments | \$ 8,646,193 |
| Cash held by health plan trustee | 747,689 |
| Receivables: | |
| Property tax: | |
| Delinquent | 18,148 |
| Succeeding year | 7,423,722 |
| Interest and penalty on property tax | 27,200 |
| Accounts | 212,637 |
| Accruedinterest | 45 |
| Due from other governments | 467,076 |
| Inventories | 202,865 |
| Prepaidinsurance | 85,563 |
| Capital assets, net of accumulated depreciation | 25,921,803 |
| Total assets | 43,752,941 |
| Deferred Outflows of Resources | |
| Pension related deferred outflows | 505,213 |
| Liabilities | |
| Accounts payable | 327,783 |
| Due to other governments | 391 |
| Long-term liabilities: | |
| Portion due or payable within one year: | |
| General obligation notes | 215,000 |
| Compensated absences | 251,581 |
| Portion due or payable after one year: | |
| General obligation notes | 665,000 |
| Compensated absences | 83,861 |
| Landfill closure and postclosure care costs | 5,000 |
| Net pension liability | 1,781,794 |
| Net OPEB liability | 242,100 |
| Total liabilities | 3,572,510 |
| Deferred Inflows of Resources | |
| Unavailable property tax revenue | 7,423,722 |
| Pension related deferred inflows | 1,088,479 |
| Total deferred inflows of resources | 8,512,201 |
| Net Position | |
| Net investment in capital assets | 25,921,803 |
| Restricted for: | |
| Supplemental levy purposes | 872,820 |
| Mental health purposes | 2,058,403 |
| Rural services purposes | 57,910 |
| Secondary roads purposes | 2,830,479 |
| Debt service | 37,042 |
| Capital projects | 2,410 |
| Conservation land acquisition | 277,990 |
| Community betterment | 684,909 |
| Other purposes | 247,334 |
| Unrestricted | (817,657) |
| Total net position | \$ 32,173,443 |
| - > | \$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\ |

See notes to financial statements.

Statement of Activities

Year ended June 30, 2015

| | Program Revenues | | | | | |
|--|--|------------|---------|----------------|----------------|-----------------|
| | Operating Grants Capital Grants, Net (Expens | | | | | Net (Expense) |
| | | | Charges | | Contributions | Revenue |
| | | | for | and Restricted | and Restricted | |
| | | Expenses | Service | Interest | Interest | in Net Position |
| Functions/Programs: | | = | | | | |
| Governmental activities: | | | | | | |
| Public safety and legal services | \$ | 3,105,884 | 202,125 | 51,724 | - | (2,852,035) |
| Physical health and social services | | 850,945 | 83,210 | 250,338 | - | (517,397) |
| Mental health | | 444,175 | - | 31,179 | - | (412,996) |
| County environment and education | | 1,178,046 | 46,692 | 237,691 | - | (893,663) |
| Roads and transportation | | 4,761,032 | 215,157 | 2,757,071 | 362,379 | (1,426,425) |
| Governmental services to residents | | 536,995 | 327,040 | 42 | - | (209,913) |
| Administration | | 1,355,617 | 13,625 | - | - | (1,341,992) |
| Non-program | | 57,240 | - | - | - | (57,240) |
| Interest on long-term debt | | 22,303 | - | 12 | - | (22,291) |
| Total | \$ | 12,312,237 | 887,849 | 3,328,057 | 362,379 | (7,733,952) |
| General Revenues: | | | | | | |
| Property and other county tax levied for: | | | | | | |
| General purposes | | | | | | 6,661,844 |
| Debt service | | | | | | 219,676 |
| Penalty and interest on property tax | | | | | | 58,316 |
| State tax credits | | | | | | 541,444 |
| Local option sales tax | | | | | | 783,381 |
| Unrestricted investment earnings | | | | | | 26,007 |
| Gain on disposition of capital assets | | | | | | 122,157 |
| Miscellaneous | | | | | | 53,646 |
| Total general revenues | | | | | | 8,466,471 |
| Change in net position | | | | | | 732,519 |
| Net position beginning of year, as restate | ed | | | | | 31,440,924 |
| Net position end of year | | | | | | \$ 32,173,443 |
| See notes to financial statements. | | | | | | |

Balance Sheet Governmental Funds

June 30, 2015

| | | Sn | ecial Revenu | e |
|--|--------------|-----------|--------------|--------------|
| | - | Mental | Rural | Secondary |
| | General | Health | Services | Roads |
| Assets | | | | |
| Cash and pooled investments | \$ 3,233,443 | 2,091,110 | 96,957 | 2,378,849 |
| Cash held by health plan trustee | 473,217 | 24,037 | 5,249 | 233,416 |
| Receivables: | | | | |
| Property tax: | | | | |
| Delinquent | 11,542 | 1,986 | 4,085 | = |
| Succeeding year | 4,857,076 | 835,802 | 1,500,164 | = |
| Interest and penalty on property tax | 27,200 | - | - | = |
| Accounts | 195,062 | 6,438 | = | 7,980 |
| Accrued interest | 27 | - | = | = |
| Due from other governments | 89,833 | - | = | 262,438 |
| Inventories | = | - | - | 202,865 |
| Prepaid insurance | 85,563 | = | = | =_ |
| Total assets | \$ 8,972,963 | 2,959,373 | 1,606,455 | 3,085,548 |
| Liabilities, Deferred Inflows of Resources | | | | |
| and Fund Balances | | | | |
| Liabilities: | | | | |
| Accounts payable | \$ 161,745 | 54,541 | _ | 66,210 |
| Due to other governments | 391 | _ | _ | _ |
| Total liabilities | 162,136 | 54,541 | - | 66,210 |
| Deferred inflows of resources: | | <u> </u> | | |
| Unavailable revenues: | | | | |
| Succeeding year property tax | 4,857,076 | 835,802 | 1,500,164 | _ |
| Other | 104,712 | 1,929 | 4,026 | _ |
| Total deferred inflows of resources | | · | | |
| Fund balances: | 4,961,788 | 837,731 | 1,504,190 | - |
| Nonspendable: | | | | |
| Inventories | | | | 202,865 |
| Prepaid insurance | 85,563 | _ | | 202,000 |
| Restricted for: | 00,000 | | | |
| Supplemental levy purposes | 893,056 | _ | _ | _ |
| Mental health purposes | - | 2,043,064 | _ | _ |
| Rural services purposes | _ | 2,015,001 | 97,016 | _ |
| Secondary roads purposes | _ | _ | 57,010 | 2,583,057 |
| Conservation land acquisition | 277,990 | _ | _ | - |
| Debt service | | _ | _ | _ |
| Capital projects | _ | _ | _ | _ |
| Other purposes | 44,350 | _ | _ | _ |
| Assigned for: | , | | | |
| Historic preservation | 1,360 | _ | _ | _ |
| Conservation purposes | 210,385 | _ | _ | _ |
| Economic development | 285,472 | _ | _ | _ |
| Health benefits | 473,217 | 24,037 | 5,249 | 233,416 |
| Unassigned | 1,577,646 | , | - | |
| Total fund balances | 3,849,039 | 2,067,101 | 102,265 | 3,019,338 |
| | | 2,007,101 | 102,200 | 0,010,000 |
| Total liabilities, deferred inflows of resources | \$ 8 072 062 | 2 050 272 | 1 606 455 | 3 085 549 |
| and fund balances | \$ 8,972,963 | 2,959,373 | 1,606,455 | 3,085,548 |

See notes to financial statements.

| Nonmajor | Total |
|-----------|---------------------|
| rommajor | Total |
| 845,834 | 8,646,193 |
| 11,770 | 747,689 |
| | |
| 535 | 18,148 |
| 230,680 | 7,423,722 |
| 230,000 | 27,200 |
| 3,157 | 212,637 |
| 18 | 45 |
| 114,805 | 467,076 |
| | 202,865 |
| - | 85,563 |
| 1,206,799 | 17,831,138 |
| | |
| | |
| | |
| 45,287 | 327,783 |
| | 391 |
| 45,287 | 328,174 |
| | |
| 230,680 | 7,423,722 |
| 520 | 111,187 |
| | 7,534,909 |
| 231,200 | 7,334,909 |
| | |
| - | 202,865 |
| - | 85,563 |
| | 000.056 |
| - | 893,056 |
| - | 2,043,064 97,016 |
| - | 2,583,057 |
| - | 2,363,037 |
| 36,522 | 36,522 |
| 2,410 | 2,410 |
| 879,610 | 923,960 |
| 0,75,010 | 320,300 |
| = | 1,360 |
| - | 210,385 |
| - | 285,472 |
| 11,770 | 747,689 |
| | 1,577,646 |
| 930,312 | 9,968,055 |
| 1,206,799 | 17,831,138 |

Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position

June 30, 2015

| Total governmental fund balances (page 21) | | \$ 9,968,055 |
|---|-------------|--------------|
| Amounts reported for governmental activities in the Statement of Net Position are different because: | | |
| Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$51,749,972 and the accumulated depreciation is | | |
| \$25,828,169. | | 25,921,803 |
| Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the | | |
| governmental funds. | | 111,187 |
| Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows: | | |
| Deferred outflows of resources | \$ 505,213 | |
| Deferred inflows of resources | (1,088,479) | (583,266) |
| Long-term liabilities, including notes payable, compensated absences | | |

payable, landfill closure and postclosure care costs payable, other postemployment benefits payable and net pension liability, are not due and payable in the current year and, therefore, are not reported in the governmental funds.

(3,244,336)

Net position of governmental activities (page 18)

\$ 32,173,443

See notes to financial statements.

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2015

| | | Special Revenue | | |
|--------------------------------------|--------------|-----------------|-------------|-------------|
| | - | Mental | Rural | Secondary |
| | General | Health | Services | Roads |
| Revenues: | | | | |
| Property and other county tax | \$ 4,548,279 | 783,431 | 1,327,991 | - |
| Local option sales tax | - | - | - | - |
| Interest and penalty on property tax | 54,816 | - | - | - |
| Intergovernmental | 855,479 | 89,799 | 89,762 | 2,911,229 |
| Licenses and permits | 150 | - | - | 7,525 |
| Charges for service | 491,334 | - | - | 6,048 |
| Use of money and property | 62,880 | - | - | - |
| Miscellaneous | 80,071 | 19,578 | - | 62,880 |
| Total revenues | 6,093,009 | 892,808 | 1,417,753 | 2,987,682 |
| Expenditures: | | | | |
| Operating: | | | | |
| Public safety and legal services | 2,930,697 | - | 269,141 | - |
| Physical health and social services | 660,434 | - | - | - |
| Mental health | - | 455,095 | - | - |
| County environment and education | 839,995 | - | - | - |
| Roads and transportation | - | - | - | 3,779,998 |
| Governmental services to residents | 548,174 | - | 1,319 | - |
| Administration | 1,272,257 | _ | - | - |
| Non-program | 33,924 | - | - | - |
| Debt service | - | - | - | - |
| Capital projects | 19,629 | - | - | 485,334 |
| Total expenditures | 6,305,110 | 455,095 | 270,460 | 4,265,332 |
| Excess (deficiency) of revenues | | | | |
| over (under) expenditures | (212,101) | 437,713 | 1,147,293 | (1,277,650) |
| Other financing sources (uses): | | | | |
| Sale of capital assets | 192,962 | - | - | - |
| Transfers in | , - | - | - | 1,332,137 |
| Transfers out | - | _ | (1,132,137) | - |
| Total other financing sources (uses) | 192,962 | - | (1,132,137) | 1,332,137 |
| Change in fund balances | (19,139) | 437,713 | 15,156 | 54,487 |
| Fund balances beginning of year | 3,868,178 | 1,629,388 | 87,109 | 2,964,851 |
| Fund balances end of year | \$ 3,849,039 | 2,067,101 | 102,265 | 3,019,338 |
| See notes to financial statements. | | | | |
| | | | | |

| Nonmajor | Total |
|-----------|-------------|
| | |
| 219,156 | 6,878,857 |
| 783,381 | 783,381 |
| - | 54,816 |
| 87,968 | 4,034,237 |
| 46,542 | 54,217 |
| 9,147 | 506,529 |
| 207 | 63,087 |
| 23,881 | 186,410 |
| 1,170,282 | 12,561,534 |
| | |
| | |
| 10,461 | 3,210,299 |
| 187,245 | 847,679 |
| - | 455,095 |
| 436,342 | 1,276,337 |
| 69,221 | 3,849,219 |
| 3,093 | 552,586 |
| 42,890 | 1,315,147 |
| 22,500 | 56,424 |
| 232,303 | 232,303 |
| 41,480 | 546,443 |
| 1,045,535 | 12,341,532 |
| | |
| 124,747 | 220,002 |
| | |
| - | 192,962 |
| - | 1,332,137 |
| (200,000) | (1,332,137) |
| (200,000) | 192,962 |
| (75,253) | 412,964 |
| 1,005,565 | 9,555,091 |
| 930,312 | 9,968,055 |

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities

Year ended June 30, 2015

| Change in fund balances - Total governmental funds (page 25) Amounts reported for governmental activities in the Statement of Activities are different because: Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Depreciation expense exceeded contributed capital assets and capital outlay expenditures in the current year, as follows: | | \$ 412,964 |
|---|--|---------------|
| Expenditures for capital assets Capital assets contributed by the Iowa Department of Transportation. Depreciation expense | \$ 1,177,775 362,379 (1,641,121) | (100,967) |
| In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources. | | (70,805) |
| Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds. | | (1,314) |
| Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. | | 210,000 |
| The current year County share of IPERS contributions is reported as expenditures in the governmental funds but is reported as deferred outflows of resources in the Statement of Net Position. | | 388,520 |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows: | | |
| Compensated absences Loan guarantee Pension expense Other postemployment benefits | (7,641) 62,500 (146,538) (14,200) | (105,879) |
| Change in net position of governmental activities (page 19) | | \$ 732,519 |

See notes to financial statements.

Statement of Fiduciary Assets and Liabilities Agency Funds

June 30, 2015

| Assets | |
|--------|--|
|--------|--|

| Cash and pooled investments: | |
|----------------------------------|-----------------|
| County Treasurer | \$ 1,239,780 |
| Other County officials | 44,938 |
| Cash held by health plan trustee | 43,440 |
| Receivables: | |
| Property tax: | |
| Delinquent | 41,796 |
| Succeeding year | 17,902,770 |
| Accounts | 374 |
| Accruedinterest | 39 |
| Due from other governments | 140,284 |
| Total assets | 19,413,421 |
| Liabilities | |
| Accounts payable | 64,788 |
| Due to other governments | 19,310,902 |
| Trusts payable | 20,062 |
| Compensated absences | 17,669 |
| Total liabilities | 19,413,421 |
| Net position | \$ - |

See notes to financial statements.

Notes to Financial Statements

June 30, 2015

(1) Summary of Significant Accounting Policies

Henry County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Henry County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Henry County (the primary government) and its component unit. The component unit discussed below is included in the County's reporting entity because of the significance of its operational or financial relationship with the County.

<u>Blended Component Unit</u> – The Friends of Conservation in Henry County, LTD (Friends of Conservation) is legally separate from the County, but is so intertwined with the County it is, in substance, the same as the County. It is reported as part of the County and blended into the Special Revenue Funds.

Friends of Conservation has been incorporated under Chapter 504A of the Code of Iowa to solicit and accept gifts from persons or organizations for the development and enhancement of environmental education and conservation projects. These donations are to be used to purchase items which are not included in the County's budget. Financial information of Friends of Conservation can be obtained from the Henry County Conservation Office.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoints representatives to the following boards and commissions: Henry County Assessor's Conference Board, Henry County Emergency Management Commission and Henry County Joint E911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

The County also participates in the following jointly governed organizations established pursuant to Chapter 28E of the Code of Iowa: Henry County Industrial Development Corporation and the Great River Regional Waste Authority.

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation.

Restricted net position results when constraints placed on net position are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, required transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary road construction and maintenance.

Additionally, the County reports the following funds:

Fiduciary Funds – Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in

governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflow of Resources and</u> Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash and Pooled Investments</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2013 assessed property valuations; is for the tax accrual period July 1, 2014 through June 30, 2015 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2014.

<u>Interest and Penalty on Property Tax Receivable</u> – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

| Asset Class | Amount |
|----------------------------------|--------------|
| Infrastructure | \$ 65,000 |
| Land, buildings and improvements | 25,000 |
| Equipment and vehicles | 5,000 |

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

| · | |
|-----------------------|--------------|
| | Estimated |
| | Useful Lives |
| Asset Class | (In Years) |
| Buildings | 25 - 50 |
| Building improvements | 25 - 50 |
| Infrastructure | 10 - 65 |
| Equipment | 3 - 20 |
| Vehicles | 5 - 15 |

<u>Deferred Outflows of Resources</u> – Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the County after the measurement date but before the end of the County's reporting period.

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and the fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2015. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

<u>Long-Term Liabilities</u> – In the government-wide financial statements, longterm debt and other long-term obligations are reported as liabilities in the Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Pensions</u> - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

<u>Deferred Inflows of Resources</u> – Deferred inflows of resources represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied and the unamortized portion of the net difference between projected and actual earnings on pension plan investments.

<u>Fund Equity</u> – In the governmental fund financial statements, fund balances are classified as follows:

Non-spendable – Amounts which cannot be spent because they are in a non-spendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Assigned</u> – Amounts the Board of Supervisors intend to use for specific purposes.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2015, disbursements did not exceed the amounts budgeted.

(2) Cash and Pooled Investments

The County's deposits in banks at June 30, 2015 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$2,663,151 pursuant to Rule 2a-7 under the Investment Company Act of 1940. The investment in the Iowa Public Agency Investment Trust is unrated for credit risk purposes.

(3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2015 is as follows:

| Transfer to | Transfer from | Amount |
|------------------|----------------------|-----------------|
| Special Revenue: | | |
| Secondary Roads | Special Revenue: | |
| | Rural Services | \$ 1,132,137 |
| | Community Betterment | 200,000 |
| Total | | \$ 1,332,137 |

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

(4) Capital Assets

Capital assets activity for the year ended June 30, 2015 was as follows:

| | Balance | | | Balance |
|---|---------------|-----------|-----------|------------|
| | Beginning | | | End |
| | of Year | Increases | Decreases | of Year |
| Governmental activities: | | | | |
| Capital assets not being depreciated: | | | | |
| Land | \$ 3,256,820 | - | (131,055) | 3,125,765 |
| Construction in progress | - | 599,044 | (599,044) | - |
| Total capital assets not being depreciated | 3,256,820 | 599,044 | (730,099) | 3,125,765 |
| Capital assets being depreciated: | | | | |
| Buildings | 1,506,418 | 153,967 | - | 1,660,385 |
| Improvements other than buildings | 36,957 | - | - | 36,957 |
| Equipment and vehicles | 5,960,458 | 867,393 | (255,084) | 6,572,767 |
| Infrastructure, road network | 39,755,054 | 599,044 | - | 40,354,098 |
| Total capital assets being depreciated | 47,258,887 | 1,620,404 | (255,084) | 48,624,207 |
| Less accumulated depreciation: | | | | |
| Buildings | 593,597 | 48,111 | - | 641,708 |
| Improvements other than buildings | 14,477 | 691 | - | 15,168 |
| Equipment and vehicles | 4,464,910 | 400,678 | (235,084) | 4,630,504 |
| Infrastructure, road network | 19,349,148 | 1,191,641 | - | 20,540,789 |
| Total accumulated depreciation | 24,422,132 | 1,641,121 | (235,084) | 25,828,169 |
| Total capital assets being depreciated, net | 22,836,755 | (20,717) | (20,000) | 22,796,038 |
| Governmental activities capital assets, net | \$ 26,093,575 | 578,327 | (750,099) | 25,921,803 |

Depreciation expense was charged to the following functions:

| Governmental a | ctivities: |
|----------------|------------|
|----------------|------------|

| Public safety and legal services | \$ | 74,302 |
|--|------|----------|
| Physical health and social services | | 3,103 |
| County environment and education | | 27,047 |
| Roads and transportation | 1 | ,484,468 |
| Governmental services to residents | | 1,800 |
| Administration | | 50,401 |
| Total depreciation expense - governmental activities | \$ 1 | ,641,121 |

(5) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2015 is as follows:

| Fund | Description | Amount |
|--------------------------|-------------|---------------|
| General | Services | \$ 391 |
| Agency: | | |
| County Assessor | Collections | \$ 683,383 |
| Schools | | 11,363,253 |
| Community Colleges | | 850,791 |
| Corporations | | 4,362,984 |
| Auto License and Use Tax | | 420,927 |
| All other | | 1,629,564 |
| Total for agency funds | | \$ 19,310,902 |

(6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2015 is as follows:

| | General | | | Landfill | | | |
|----------------------|--------------|-------------|-----------|-------------|-----------|-----------|-----------|
| | Obligation | | | Closure and | Net | Net | |
| | Capital Loan | Compensated | Loan | Postclosure | Pension | OPEB | |
| | Notes | Absences | Guarantee | Care Costs | Liability | Liability | Total |
| Balance beginning | | | | | | | |
| of year, as restated | \$ 1,090,000 | 327,801 | 78,125 | 5,000 | 2,988,877 | 227,900 | 4,717,703 |
| Increases | - | 279,113 | - | - | - | 24,500 | 303,613 |
| Decreases | 210,000 | 271,472 | 78,125 | - | 1,207,083 | 10,300 | 1,776,980 |
| Balance end of year | \$ 880,000 | 335,442 | | 5,000 | 1,781,794 | 242,100 | 3,244,336 |
| Due within one year | \$ 215,000 | 251,581 | - | - | - | - | 466,581 |

General Obligation Capital Loan Notes

A summary of the County's June 30, 2015 general obligation capital loan note indebtedness is as follows:

| | Vatina o C | | 1 0- | : 4 - 1 T | |
|----------|------------|-----|------------|-------------|----------|
| | voting S | yst | em and Ca | apitai impi | ovements |
| | | | Series | 2012A | |
| | | | Issued Apr | r 4, 2012 | _ |
| Year | | | | | |
| Ending | Interest | | | | |
| June 30, | Rates | | Principal | Interest | Total |
| 2016 | 2.00% | \$ | 215,000 | 17,600 | 232,600 |
| 2017 | 2.00 | | 220,000 | 13,300 | 233,300 |
| 2018 | 2.00 | | 220,000 | 8,900 | 228,900 |
| 2019 | 2.00 | | 225,000 | 4,500 | 229,500 |
| Total | | \$ | 880,000 | 44,300 | 924,300 |

During the year ended June 30, 2015, the County retired \$210,000 of general obligation capital loan notes.

(7) Henry County Industrial Development Corporation Loan Guarantee

In 2003, the County guaranteed a 10 year, \$500,000 loan entered into by the Henry County Industrial Development Corporation (HCIDC) with Access Energy to build a 50,000 square foot speculative building. As part of a joint support agreement, the County, along with the City of Mt. Pleasant and Northeast Missouri Power, guaranteed the repayment of the \$500,000 loan if the speculative building did not sell within four years of construction. As required by Governmental Accounting Standards Board Statement No. 70, Accounting and Financial Reporting for Nonexchange Financial Guarantees, the County recognized a liability equal to the scheduled payments in years six through ten, a total of \$93,750. If the building sells in years six through ten, each entity will be reimbursed for the funds they have contributed towards the loan payments. If there are additional funds for disbursement once the loan and loan payments have been reimbursed, the remaining funds will be distributed to HCIDC for future economic development projects.

During the year ended June 30, 2015, HCIDC sold the building and used the proceeds to pay the County's fiscal year 2015 loan payment of \$15,625. The remaining \$31,250 paid by the County was forgiven in accordance with the terms of the joint support agreement.

(8) Pension Plan

<u>Plan Description</u> - IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive, P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.)

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally at age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff's, deputy's and protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Effective July 1, 2012, as a result of a 2010 law change, the contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2015, pursuant to the required rate, Regular members contributed 5.95% of covered payroll and the County contributed 8.93% for a total rate of 14.88 %. The Sheriff, deputies and the County each contributed 9.88% of covered payroll for a total rate of 19.76%. Protection occupation members contributed 6.76% of covered payroll and the County contributed 10.14% for a total rate of 16.90%.

The County's contributions to IPERS for the year ended June 30, 2015 were \$388,520.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2015, the County reported a liability of \$1,781,794 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2014, the County's collective proportion was 0.044927%, which was a decrease of 0.007128% from its collective proportion measured as of June 30, 2013.

For the year ended June 30, 2015, the County recognized pension expense of \$146,538. At June 30, 2015, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Defer | red Outflows | Deferred Inflows | |
|---|--------------|--------------|------------------|--|
| | of Resources | | of Resources | |
| Differences between expected and | | | | |
| actual experience | \$ | 20,682 | 32,128 | |
| Changes of assumptions | | 83,984 | 28,344 | |
| Net difference between projected and actual | | | | |
| earnings on pension plan investments | | - | 1,028,007 | |
| Changes in proportion and differences between | | | | |
| County contributions and the County's | | | | |
| proportionate share of contributions | | 12,027 | - | |
| County contributions subsequent to the | | | | |
| measurement date | | 388,520 | | |
| Total | \$ | 505,213 | 1,088,479 | |

\$388,520 reported as deferred outflows of resources related to pensions resulting from the County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year | |
|----------|--------------|
| Ending | |
| June 30, | Amount |
| 2016 | \$ (243,866) |
| 2017 | (243,866) |
| 2018 | (243,866) |
| 2019 | (243,866) |
| 2020 | 3,678 |
| Total | \$ (971,786) |

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2014 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2014) Rates of salary increase (effective June 30, 2010) Long-term investment rate of return (effective June 30, 1996) 3.00% per annum.

4.00 to 17.00 % average, including inflation.
Rates vary by membership group.
7.50% compounded annually, net of investment expense, including inflation.

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| | Long-Term Expected |
|------------------|----------------------|
| Asset Allocation | Real Rate of Return |
| 23% | 6.31% |
| 15 | 6.76 |
| 13 | 11.34 |
| 8 | 3.52 |
| 28 | 2.06 |
| 5 | 3.67 |
| 5 | 1.92 |
| 2 | 6.27 |
| 1 | (0.69) |
| 100% | |
| | 23% 15 13 8 28 5 2 1 |

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.50%) or 1% higher (8.50%) than the current rate.

| | 1% | Discount | 1% |
|-----------------------------------|--------------|-------------|--------------|
| | Decrease | Rate | Increase |
| | (6.50%) | (7.50%) | (8.50%) |
| County's proportionate share of | | · <u> </u> | |
| the net pension liability (asset) | \$ 4,121,882 | \$1,781,794 | \$ (191,286) |

<u>IPERS Fiduciary Net Position</u> - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

<u>Payables to IPERS</u> – All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2015.

(9) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The County operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. There are 87 active and 2 retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a partially self-funded medical plan administered by Wellmark. Retirees under age 65 pay the entire premium for the medical/prescription drug benefits, which results in an implicit rate subsidy and an OPEB liability.

<u>Funding Policy</u> – The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation – The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2015, the amount actually contributed to the plan and changes in the County's net OPEB obligation:

| Annual required contribution | \$ 27,600 |
|--|---------------|
| Interest on net OPEB obligation | 10,300 |
| Adjustment to annual required contribution | (13,400) |
| Annual OPEB cost | 24,500 |
| Contributions made | (10,300) |
| Increase in net OPEB obligation | 14,200 |
| Net OPEB obligation beginning of year | 227,900 |
| Net OPEB obligation end of year | \$ 242,100 |

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2015.

For the year ended June 30, 2015, the County contributed \$10,300 to the medical plan. Plan members eligible for benefits contributed \$22,200, or 68.3% of the premium costs.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation are summarized as follows:

| Year | | Percentage of | Net |
|----------|-----------|------------------|------------|
| Ended | Annual | Annual OPEB | OPEB |
| June 30, | OPEB Cost | Cost Contributed | Obligation |
| 2013 | \$ 24,431 | 25.3% | \$ 212,600 |
| 2014 | 24,700 | 38.1 | 227,900 |
| 2015 | 24,500 | 42.0 | 242,100 |

<u>Funded Status and Funding Progress</u> – As of January 1, 2013, the most recent actuarial valuation date for the period July 1, 2014 through June 30, 2015, the actuarial accrued liability was \$225,000, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$225,000. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$3,874,000 and the ratio of the UAAL to covered payroll was 5.80%. As of June 30, 2015, there were no trust fund assets.

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress for the Retiree Health Plan, presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the January 1, 2013 actuarial valuation date, the unit credit actuarial cost method was used. The actuarial assumptions include a 4.5% discount rate based on the County's funding policy. The projected annual medical trend rate is 5%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 1% each year until reaching the 5% ultimate trend rate. An inflation rate of 3% is assumed for the purpose of this computation.

Mortality rates are from the RP2000 Group Annuity Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from the retirement probabilities from the IPERS Actuarial Report as of June 30, 2010 and applying the termination factors used in the IPERS Actuarial Report as of June 30, 2010.

Projected claim costs of the medical plan range from \$645 for a single retiree to \$1,350 per month for retirees and their spouse who are less than age 65. The salary increase rate was assumed to be 3% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

(10) Risk Management

The County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 727 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public official's liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's contributions to the Pool for the year ended June 30, 2015 were \$152,111.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's' funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2015, no liability has been recorded in the County's financial statements. As of June 30, 2015, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation in the amount of \$1,000,000. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(11) Employee Health Insurance Plan

The County, in conjunction with the City of Fairfield, Iowa and other organizations entered into an agreement as authorized in Chapter 28E of the Code of Iowa for health insurance which is funded through employer and employee contributions. The counties, cities and other participating organizations are contingently liable with respect to medical claims made by the participants in the plan. Employee Benefit Systems/Cobra Administrator (EBS) provides a service designed to administer compliance requirements. All claims handling procedures are performed by an independent claims administer. Settled claims have not exceeded the plan coverage during any of the past three years.

The cash balance of the Henry County Health Care Plan was \$791,129 at June 30, 2015.

(12) Lessor Operating Leases

The County leases farm ground. The following is a schedule by year of minimum future rentals on these operating leases as of June 30, 2015:

| Year | |
|----------|-----------|
| Ending | |
| June 30, | Amount |
| 2016 | \$ 6,140 |
| 2017 | 6,140 |
| 2018 | 3,070 |
| Total | \$ 15,350 |

(13) Closure and Postclosure Care Cost

The County established a Citizens Convenience Center in March 2013. The closure and postclosure care costs have been estimated at \$5,000. The County has established a Special Revenue, Solid Waste Fund to set aside \$5,000 to cover the estimated cost. A liability for \$5,000 has been reported for these costs in the Statement of Net Position.

(14) Henry County Financial Information Included in the Southeast Iowa Link Mental Health Region

Southeast Iowa Link Mental Health Region, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa which became effective July 10, 2014, includes the following member counties: Jefferson County, Keokuk County, Lee County, Louisa County, Van Buren County, Washington County and Henry County. The financial activity of Henry County's Special Revenue, Mental Health Fund is included in the Southeast Iowa Link Mental Health Region for the year ended June 30, 2015, as follows:

| Revenues: | | |
|---------------------------------------|--------------|-----------------|
| Property and other county tax | | \$ 783,431 |
| Intergovernmental: | | |
| State tax credits | \$ 63,793 | |
| Social services block grant | 26,006 | 89,799 |
| Miscellaneous | | 19,578 |
| Total revenues | | 892,808 |
| Expenditures: | | |
| Services to persons with: | | |
| Mental illness | 263,120 | |
| Intellectual disabilities | 10,219 | |
| Other developmental disabilities | 9,046 | 282,385 |
| General administration: | | |
| Direct administration | 147,654 | |
| Distribution to regional fiscal agent | 20,236 | 167,890 |
| County provided case management | | 4,820 |
| Total expenditures | | 455,095 |
| Excess of revenues over expenditures | | 437,713 |
| Fund balance beginning of year | | 1,629,388 |
| Fund balance end of year | | \$ 2,067,101 |

(15) Accounting Change/Restatement

Governmental Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27, was implemented during fiscal year 2015. The revised requirements establish new financial reporting requirements for state and local governments which provide their employees with pension benefits, including additional note disclosures and required supplementary information. In addition, GASB Statement No. 68 requires a state or local government employer to recognize a net pension liability and changes in the net pension liability, deferred outflows of resources and deferred inflows of resources which arise from other types of events related to pensions. During the transition year, as permitted, beginning balances for deferred outflows of resources and deferred inflows of resources are not reported, except for deferred outflows of resources related to contributions made after the measurement date of the beginning net pension liability which is required to be reported by Governmental Accounting Standards Board Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date. Beginning net position for governmental activities was restated to retroactively report the beginning net pension liability and deferred outflows of resources related to contributions made after the measurement date, as follows:

| | Governmental | |
|--|--------------|-------------|
| | | Activities |
| Net position June 30, 2014, as previously reported | \$ | 34,047,966 |
| Net pension liability at June 30, 2014 | | (2,988,877) |
| Deferred outflows of resources | | |
| related to prior year contibutions made after | | |
| the June 30, 2013 measurement date | | 381,835 |
| Net position July 1, 2014, as restated | \$ | 31,440,924 |



Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds

Required Supplementary Information

Year ended June 30, 2015

| | | Funds not Required to | |
|--|--------------|--------------------------|------------|
| | Actual | be Budgeted | Net |
| Receipts: | | | |
| Property and other county tax | \$ 7,720,173 | - | 7,720,173 |
| Interest and penalty on property tax | 55,105 | - | 55,105 |
| Intergovernmental | 3,844,565 | - | 3,844,565 |
| Licenses and permits | 53,937 | - | 53,937 |
| Charges for service | 499,716 | - | 499,716 |
| Use of money and property | 63,703 | - | 63,703 |
| Miscellaneous | 186,720 | 12,699 | 174,021 |
| Total receipts | 12,423,919 | 12,699 | 12,411,220 |
| Disbursements: | | | |
| Public safety and legal services | 3,206,445 | - | 3,206,445 |
| Physical health and social services | 824,203 | - | 824,203 |
| Mental health | 426,190 | - | 426,190 |
| County environment and education | 1,318,012 | 8,795 | 1,309,217 |
| Roads and transportation | 3,866,274 | - | 3,866,274 |
| Governmental services to residents | 548,976 | - | 548,976 |
| Administration | 1,327,492 | - | 1,327,492 |
| Non-program | 56,424 | - | 56,424 |
| Debt service | 232,303 | - | 232,303 |
| Capital projects | 536,712 | - | 536,712 |
| Total disbursements | 12,343,031 | 8,795 | 12,334,236 |
| Excess (deficiency) of receipts over (under) disbursements | 80,888 | 3,904 | 76,984 |
| Other financing sources, net | 192,962 | - | 192,962 |
| Excess (deficiency) of receipts and other financing sources over (under) disbursements and other | | | |
| financing uses | 273,850 | 3,904 | 269,946 |
| Balance beginning of year | 9,120,032 | 26,205 | 9,093,827 |
| Balance end of year | \$ 9,393,882 | 30,109 | 9,363,773 |

| | | Final to |
|-------------|-------------|-----------|
| Budgeted | Amounts | Net |
| Original | Final | Variance |
| | | |
| 7,883,393 | 7,883,393 | (163,220) |
| 53,300 | 53,300 | 1,805 |
| 3,469,135 | 3,530,309 | 314,256 |
| 60,100 | 60,100 | (6,163) |
| 478,320 | 496,320 | 3,396 |
| 52,950 | 52,950 | 10,753 |
| 156,050 | 156,050 | 17,971 |
| 12,153,248 | 12,232,422 | 178,798 |
| | | |
| 3,373,734 | 3,380,414 | 173,969 |
| 996,921 | 1,008,921 | 184,718 |
| 1,746,127 | 1,746,127 | 1,319,937 |
| 1,148,223 | 1,411,285 | 102,068 |
| 4,379,200 | 4,379,200 | 512,926 |
| 642,257 | 656,467 | 107,491 |
| 1,433,801 | 1,436,801 | 109,309 |
| 58,500 | 58,903 | 2,479 |
| 233,500 | 233,500 | 1,197 |
| 811,790 | 811,790 | 275,078 |
| 14,824,053 | 15,123,408 | 2,789,172 |
| (2,670,805) | (2,890,986) | 2,967,970 |
| | - | 192,962 |
| | | |
| (2,670,805) | (2,890,986) | 3,160,932 |
| 5,122,235 | 5,247,166 | 3,846,661 |
| 2,451,430 | 2,356,180 | 7,007,593 |

Budgetary Comparison Schedule – Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2015

| | | Gove | rnmental Fund | s | |
|------------------------------|----|------------|---------------|------------|--|
| | | | Accrual | Modified | |
| | | Cash | Adjust- | Accrual | |
| | | Basis | ments | Basis | |
| Revenues | \$ | 12,423,919 | 137,615 | 12,561,534 | |
| Expenditures | | 12,343,031 | (1,499) | 12,341,532 | |
| Net | | 80,888 | 139,114 | 220,002 | |
| Other financing sources, net | | 192,962 | - | 192,962 | |
| Beginning fund balances | | 9,120,032 | 435,059 | 9,555,091 | |
| Ending fund balances | \$ | 9,393,882 | 574,173 | 9,968,055 | |

Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2015

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except the blended component unit and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$299,355. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2015, disbursements did not exceed the amounts budgeted.

Schedule of the County's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System Last Fiscal Year* (In Thousands)

Required Supplementary Information

| | | 2015 |
|--|-----|---------|
| County's collective proportion of the net pension liability (asset) | 0.0 | 044927% |
| County's collective proportionate share of the net pension liability (asset) | \$ | 1,782 |
| County's covered-employee payroll | \$ | 4,156 |
| County's collective proportionate share of the net pension liability as a percentage of its covered-employee payroll | | 42.88% |
| Plan fiduciary net position as a percentage of the total pension liability | | 87.61% |

^{*} The amounts presented for each fiscal year were determined as of June 30.

Schedule of County Contributions

Iowa Public Employees' Retirement System Last Ten Fiscal Years (In Thousands)

Required Supplementary Information

| | 2015 | 2014 | 2013 | 2012 |
|--|-------------|-------|-------|-------|
| Statutorily required contribution | \$ 389 | 382 | 358 | 388 |
| Contributions in relation to the statutorily required contribution | (389) | (382) | (358) | (388) |
| Contribution deficiency (excess) | \$ - | | | |
| County's covered-employee payroll | \$ 4,227 | 4,156 | 3,978 | 4,588 |
| Contributions as a percentage of covered-employee payroll | 9.20% | 9.19% | 9.00% | 8.46% |

| | 2011 | 2010 | 2009 | 2008 | 2007 | 2006 |
|---|-------|-------|-------|-------|-------|-------|
| | 345 | 320 | 295 | 264 | 243 | 231 |
| _ | (345) | (320) | (295) | (264) | (243) | (231) |
| | 4,617 | 4,562 | 4,397 | 4,173 | 3,927 | 3,751 |
| | 7.47% | 7.01% | 6.71% | 6.33% | 6.19% | 6.16% |

Notes to Required Supplementary Information - Pension Liability

Year ended June 30, 2015

Changes of benefit terms:

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

In 2008, legislative action transferred four groups – emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

Benefit provisions for sheriffs and deputies were changed in the 2004 legislative session. The eligibility for unreduced retirement benefits was lowered from age 55 by one year each July 1 (beginning in 2004) until it reached age 50 on July 1, 2008. The years of service requirement remained at 22 or more. Their contribution rates were also changed to be shared 50-50 by the employee and employer, instead of the previous 40-60 split.

Changes of assumptions:

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also included in the calculation of the UAL amortization payments the one-year lag between the valuation date and the effective date of the annual actuarial contribution rate.

The 2006 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted salary increase assumptions to service based assumptions.
- Decreased the assumed interest rate credited on employee contributions from 4.25% to 4.00%.
- Lowered the inflation assumption from 3.50% to 3.25%.
- Lowered disability rates for sheriffs, deputies and protection occupation members.

Schedule of Funding Progress for the Retiree Health Plan (In Thousands)

Required Supplementary Information

| | | | Ac | ctuarial | | | | | UAAL as a |
|----------|--------------|-----------|----|----------|----------|--------|----|---------|------------|
| | | Actuarial | A | ccrued | Unfunded | | | | Percentage |
| Year | Actuarial | Value of | L | iability | AAL | Funded | C | overed | of Covered |
| Ended | Valuation | Assets | | (AAL) | (UAAL) | Ratio | I | Payroll | Payroll |
| June 30, | Date | (a) | | (b) | (b - a) | (a/b) | | (c) | ((b-a)/c) |
| 2010 | Jan. 1, 2010 | - | \$ | 533 | 533 | 0.00% | \$ | 4,262 | 12.51% |
| 2011 | Jan. 1, 2010 | - | | 533 | 533 | 0.00 | | 4,400 | 12.12 |
| 2012 | Jan. 1, 2010 | - | | 533 | 533 | 0.00 | | 4,273 | 12.49 |
| 2013 | Jan. 1, 2013 | - | | 225 | 225 | 0.00 | | 3,874 | 5.80 |
| 2014 | Jan. 1, 2013 | - | | 225 | 225 | 0.00 | | 3,874 | 5.80 |
| 2015 | Jan. 1, 2013 | | | 225 | 225 | 0.00 | | 3,874 | 5.80 |

See Note 9 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost, net OPEB obligation, funded status and funding progress.



Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2015

| | —R | lesource | | |
|---|-----|----------|------------|-----------|
| | | ancement | | |
| | | and | Community | Sheriffs |
| | Pro | otection | Betterment | Foreiture |
| Assets | | | | |
| Cash and pooled investments | \$ | 81,688 | 648,771 | 13,252 |
| Cash held by health plan trustee | | - | 11,770 | - |
| Receivables: | | | | |
| Property tax | | | | |
| Delinquent | | - | - | - |
| Succeeding year | | - | - | - |
| Accounts | | - | 2,803 | - |
| Accruedinterest | | 16 | - | - |
| Due from other governments | | 36,963 | 77,842 | |
| Total assets | \$ | 118,667 | 741,186 | 13,252 |
| Liabilities, Defered Inflows of Resources and Fund Balances | | | | |
| Liabilities: | | | | |
| Accounts payable | | - | 44,507 | |
| Deferred inflows of resources: | | | | |
| Unavailable property tax revenues | | - | - | - |
| Other | | - | - | - |
| Total deferred inflows of resources | | - | - | - |
| Fund balances: | | | | |
| Restricted for: | | | | |
| Debt service | | - | - | - |
| Capital projects | | - | - | - |
| Health benefits | | - | 11,770 | - |
| Other purposes | | 118,667 | 684,909 | 13,252 |
| Total fund balances | | 118,667 | 696,679 | 13,252 |
| Total liabilities, deferred inflows of resources | | | | |
| and fund balances | \$ | 118,667 | 741,186 | 13,252 |

| Special Revenue | 2 | | | | | |
|-----------------|--------------|-------|--------------|---------|----------|-----------|
| County | | | Friends of | | | |
| Recorder's | | (| Conservation | | | |
| Records | Attorney's | Solid | in Henry | De bt | Capital | |
| Management | Forfeiture | Waste | County | Service | Projects | Total |
| | | | | | | |
| 21,334 | 6,763 | 5,000 | 30,109 | 36,507 | 2,410 | 845,834 |
| - | - | - | - | - | - | 11,770 |
| | | | | | | |
| | | | | F2F | | 535 |
| - | - | - | - | 535 | - | |
| - 254 | - | - | - | 230,680 | - | 230,680 |
| 354 | - | - | - | - | - | 3,157 |
| 2 | - | - | - | - | - | 18 |
| | - | - | | | | 114,805 |
| 21,690 | 6,763 | 5,000 | 30,109 | 267,722 | 2,410 | 1,206,799 |
| | | | | | | |
| | | | | | | |
| | 780 | - | - | - | - | 45,287 |
| | | | | | | |
| - | - | - | - | 230,680 | - | 230,680 |
| - | - | - | - | 520 | - | 520 |
| - | - | - | - | 231,200 | - | 231,200 |
| | | | | | | |
| | | | | | | |
| - | - | - | - | 36,522 | - | 36,522 |
| - | - | - | - | - | 2,410 | 2,410 |
| - | - | - | - | - | - | 11,770 |
| 21,690 | 5,983 | 5,000 | 30,109 | - | - | 879,610 |
| 21,690 | 5,983 | 5,000 | 30,109 | 36,522 | 2,410 | 930,312 |
| | | | | | | |
| 21,690 | 6,763 | 5,000 | 30,109 | 267,722 | 2,410 | 1,206,799 |

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended June 30, 2015

| Resource Enhancement and Community Sheriff's Protection Protection | | | | |
|---|---|------------|-----------|----------|
| Revenues: Enhancement protection Community protection Sheriffs profestive Revenues: Property tax and other county tax \$ - \$ - \$ | | Resource | | |
| Revenues: Protection Betterment Forfeitures Property tax and other county tax \$ - 783,381 - 6 Local option sales tax 783,381 - 6 Intergovernmental 52,882 17,391 - 6 Licenses and permits - 6,542 - 6,542 - 6 Use of money and property - 171 - 5,858 - 6 Use of money and property - 53,053 858,513 4,951 Miscellaneous - 53,053 858,513 4,951 Total revenues - 53,053 858,513 4,951 Expenditures: - 701 - 701 - 701 Public safety and legal services - 8,250 18,745 - 701 Physical health and social services - 18,745 - 6 - 701 Roads and transportation - 69,221 - 6 - 701 Roads and transportation - 69,221 - 6 - 701 Administration - 70 - 70 - 70 Non-program - 70 - 70 - 70 Capit | | | | |
| Revenues: Protection Betterment Forfeitures Property tax and other county tax \$ - 783,381 - 6 Local option sales tax 783,381 - 6 Intergovernmental 52,882 17,391 - 6 Licenses and permits - 6,542 - 6,542 - 6 Use of money and property - 171 - 5,858 - 6 Use of money and property - 53,053 858,513 4,951 Miscellaneous - 53,053 858,513 4,951 Total revenues - 53,053 858,513 4,951 Expenditures: - 701 - 701 - 701 Public safety and legal services - 8,250 18,745 - 701 Physical health and social services - 18,745 - 6 - 701 Roads and transportation - 69,221 - 6 - 701 Roads and transportation - 69,221 - 6 - 701 Administration - 70 - 70 - 70 Non-program - 70 - 70 - 70 Capit | | and | Community | Sheriffs |
| Property tax and other county tax | | Protection | = | |
| Local option sales tax | Revenues: | - | | |
| Intergovernmental 52,882 17,391 - Licenses and permits - 46,542 - Charges for service - 5,858 - Use of money and property 171 - 1 Miscellaneous - 5,341 4,951 Total revenues 53,053 858,513 4,952 Expenditures: Operating: - - 1,390 Public safety and legal services - - - 1,390 Physical health and social services - 187,245 - County environment and education - 427,547 - Roads and transportation - 69,221 - Governmental services to residents - 42,890 - Non-program - 42,890 - Non-program - 42,890 - Debt service - - 41,480 - Capital projects - 41,480 - Transfer out - | Property tax and other county tax | \$ - | - | _ |
| Licenses and permits - 46,542 - Charges for service - 5,858 - Use of money and property 171 - 1 Miscellaneous - 5,341 4,951 Total revenues 53,053 858,513 4,952 Expenditures: - 7 1,390 Operating: - 7 1,390 Physical health and social services - 187,245 County environment and education - 427,547 Roads and transportation - 69,221 Governmental services to residents - 42,890 Administration - 42,890 Non-program - 22,500 Debt service - 41,480 Capital projects - 41,480 Total expenditures 53,053 67,630 3,562 Other financing uses: - 790,883 1,390 Transfer out - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 | Local option sales tax | - | 783,381 | - |
| Charges for service - 5,858 - Use of money and property 171 - 1 Miscellaneous - 5,341 4,951 Total revenues 53,053 858,513 4,952 Expenditures: Operating: - - 1,390 Public safety and legal services - 187,245 - Public safety and legal services - 187,245 - County environment and education - 427,547 - County environment and education - 427,547 - Roads and transportation - 69,221 - Governmental services to residents - 42,890 - Non-program - 42,890 - Debt service - - - - Capital projects - 41,480 - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 | Intergovernmental | 52,882 | 17,391 | - |
| Use of money and property 171 - 1 Miscellaneous - 5,341 4,951 Total revenues 53,053 858,513 4,952 Expenditures: Coperating: Public safety and legal services - - 1,390 Physical health and social services - 187,245 - County environment and education - 427,547 - Roads and transportation - 69,221 - Governmental services to residents - - - - Administration - 42,890 - - Non-program - 42,890 - - Debt service - - - - - Capital projects - 41,480 - - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Transfer out - (200,000) | Licenses and permits | - | 46,542 | - |
| Miscellaneous - 5,341 4,951 Total revenues 53,053 858,513 4,952 Expenditures: Operating: Public safety and legal services - - 1,390 Physical health and social services - 187,245 - County environment and education - 427,547 - Roads and transportation - 69,221 - Governmental services to residents - - - - Administration - 42,890 - - Non-program - 42,890 - - Debt service - - - - Capital projects - 41,480 - Total expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Transfer out - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of ye | Charges for service | - | 5,858 | - |
| Expenditures: 53,053 858,513 4,952 Expenditures: Operating: - - 1,390 Public safety and legal services - 187,245 - Physical health and social services - 187,245 - County environment and education - 427,547 - Roads and transportation - 69,221 - Governmental services to residents - - - Administration - 42,890 - Non-program - 22,500 - Debt service - - - - Capital projects - 41,480 - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Transfer out - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 | Use of money and property | 171 | - | 1 |
| Expenditures: Operating: Public safety and legal services - - 1,390 Physical health and social services - 187,245 - County environment and education - 427,547 - Roads and transportation - 69,221 - Governmental services to residents - - - - Administration - 42,890 - - Non-program - 22,500 - - Debt service - - - - - Capital projects - 41,480 - | Miscellaneous | - | 5,341 | 4,951 |
| Operating: Public safety and legal services - - 1,390 Physical health and social services - 187,245 - County environment and education - 427,547 - Roads and transportation - 69,221 - Governmental services to residents - - - Administration - 42,890 - Non-program - 22,500 - Debt service - - - Capital projects - 41,480 - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | Total revenues | 53,053 | 858,513 | 4,952 |
| Operating: Public safety and legal services - - 1,390 Physical health and social services - 187,245 - County environment and education - 427,547 - Roads and transportation - 69,221 - Governmental services to residents - - - Administration - 42,890 - Non-program - 22,500 - Debt service - - - Capital projects - 41,480 - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | Expenditures: | | | _ |
| Public safety and legal services - - 1,390 Physical health and social services - 187,245 - County environment and education - 427,547 - Roads and transportation - 69,221 - Governmental services to residents - - - - Administration - 42,890 - Non-program - 22,500 - Debt service - - - Capital projects - 41,480 - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | _ | | | |
| Physical health and social services - 187,245 - County environment and education - 427,547 - Roads and transportation - 69,221 - Governmental services to residents - 42,890 - Administration - 42,890 - Non-program - 22,500 - Debt service - - Capital projects - 41,480 - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Transfer out - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | | _ | _ | 1.390 |
| County environment and education - 427,547 - Roads and transportation - 69,221 - Governmental services to residents - Administration - 42,890 - Non-program - 22,500 - Debt service - Capital projects - 41,480 - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Transfer out - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | | _ | 187.245 | , _ |
| Roads and transportation - 69,221 - Governmental services to residents - Administration - 42,890 - Non-program - 22,500 - Debt service - Capital projects - 41,480 - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Transfer out - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | - | - | | - |
| Governmental services to residents - | | - | • | - |
| Non-program - 22,500 - Debt service - - - Capital projects - 41,480 - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | | - | - | - |
| Debt service - - - - Capital projects - 41,480 - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Transfer out - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | Administration | - | 42,890 | _ |
| Capital projects - 41,480 - Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Transfer out - 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | Non-program | - | 22,500 | - |
| Total expenditures - 790,883 1,390 Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Transfer out - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | Debt service | - | - | - |
| Excess (deficiency) of revenues over (under) expenditures 53,053 67,630 3,562 Other financing uses: - (200,000) - Transfer out - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | Capital projects | - | 41,480 | - |
| Other financing uses: - (200,000) - Transfer out - (300,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | Total expenditures | - | 790,883 | 1,390 |
| Transfer out - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | Excess (deficiency) of revenues over (under) expenditures | 53,053 | 67,630 | 3,562 |
| Transfer out - (200,000) - Changes in fund balances 53,053 (132,370) 3,562 Fund balances beginning of year 65,614 829,049 9,690 | Other financing uses: | | | |
| Fund balances beginning of year 65,614 829,049 9,690 | Transfer out | | (200,000) | |
| | Changes in fund balances | 53,053 | (132,370) | 3,562 |
| | Fund balances beginning of year | 65,614 | 829,049 | 9,690 |
| 1 4114 MAIAILOOD CIIA OI 7041 W 110.001 U70.017 10.202 | Fund balances end of year | \$ 118,667 | 696,679 | 13,252 |

| Special Revenu | ıe | | | | | |
|----------------|-------------------------|-------|------------|---------|----------|-----------|
| County | | | Friends of | | | |
| Recorder's | Recorder's Conservation | | | | | |
| Records | Attorney's | Solid | in Henry | Debt | Capital | |
| Management | Forfeiture | Waste | County | Service | Projects | Total |
| _ | _ | _ | _ | 219,156 | _ | 219,156 |
| _ | _ | _ | | 219,130 | _ | 783,381 |
| _ | _ | _ | _ | 17,695 | _ | 87,968 |
| _ | _ | _ | _ | - | _ | 46,542 |
| 3,289 | _ | _ | _ | _ | _ | 9,147 |
| 22 | 1 | _ | _ | 12 | _ | 207 |
| - | 890 | _ | 12,699 | - | - | 23,881 |
| 3,311 | 891 | - | 12,699 | 236,863 | _ | 1,170,282 |
| | | | | | | |
| - | 9,071 | - | - | - | - | 10,461 |
| - | - | - | - | - | - | 187,245 |
| - | - | - | 8,795 | - | - | 436,342 |
| - | - | - | - | - | - | 69,221 |
| 3,093 | - | - | - | - | - | 3,093 |
| - | - | - | - | - | - | 42,890 |
| - | - | - | - | - | - | 22,500 |
| - | - | - | - | 232,303 | - | 232,303 |
| | | - | | _ | _ | 41,480 |
| 3,093 | 9,071 | - | 8,795 | 232,303 | _ | 1,045,535 |
| 218 | (8,180) | - | 3,904 | 4,560 | - | 124,747 |
| | _ | - | | - | - | (200,000 |
| 218 | (8,180) | - | 3,904 | 4,560 | - | (75,253 |
| 21,472 | 14,163 | 5,000 | 26,205 | 31,962 | 2,410 | 1,005,565 |
| 21,690 | 5,983 | 5,000 | 30,109 | 36,522 | 2,410 | 930,312 |

Henry County

Combining Schedule of Fiduciary Assets and Liabilities Agency Funds

June 30, 2015

| | | Agricultural | | |
|----------------------------------|--------------|--------------|----------|------------|
| | County | Extension | County | |
| | Offices | Education | Assessor | Schools |
| | | | | |
| Assets | | | | |
| Cash and pooled investments: | | | | |
| County Treasurer | \$ - | 2,635 | 239,056 | 134,124 |
| Other County officials | 44,938 | - | - | - |
| Cash held by health plan trustee | - | - | 31,865 | - |
| Receivables: | | | | |
| Property tax: | | | | |
| Delinquent | - | 558 | 1,021 | 26,460 |
| Succeeding year | - | 235,034 | 429,564 | 11,202,669 |
| Accounts | 149 | - | - | - |
| Accrued interest | - | - | - | - |
| Due from other governments | - | - | - | |
| Total assets | \$ 45,087 | 238,227 | 701,506 | 11,363,253 |
| Liabilities | | | | |
| Accounts payable | \$ _ | _ | 454 | - |
| Due to other governments | 25,025 | 238,227 | 683,383 | 11,363,253 |
| Trusts payable | 20,062 | · - | - | _ |
| Compensated absences | - | - | 17,669 | - |
| Total liabilities | \$ 45,087 | 238,227 | 701,506 | 11,363,253 |

| | | | | Auto | | |
|------------|-----------|-----------|-------------|---------|-----------|------------|
| | | | City | License | | |
| Community | Corpor- | | Special | and | | |
| Colleges | ations | Townships | Assessments | Use Tax | Other | Total |
| | | | | | | |
| 9,183 | 40,230 | 2,299 | 4,103 | 420,927 | 387,223 | 1,239,780 |
| J,100 - | - | 2,255 | - | - | - | 44,938 |
| _ | _ | _ | _ | _ | 11,575 | 43,440 |
| | | | | | 11,0.0 | , |
| | | | | | | |
| 1,974 | 9,543 | 597 | _ | _ | 1,643 | 41,796 |
| 839,634 | 4,313,211 | 142,084 | - | _ | 740,574 | 17,902,770 |
| - | - | - | - | - | 225 | 374 |
| - | - | - | - | - | 39 | 39 |
| | | | | - | 140,284 | 140,284 |
| 850,791 | 4,362,984 | 144,980 | 4,103 | 420,927 | 1,281,563 | 19,413,421 |
| | | | | | | |
| _ | _ | _ | _ | _ | 64,334 | 64,788 |
| 850,791 | 4,362,984 | 144,980 | 4,103 | 420,927 | 1,217,229 | 19,310,902 |
| - | - | - | , - | - | - | 20,062 |
| - | - | - | - | - | - | 17,669 |
| 850,791 | 4,362,984 | 144,980 | 4,103 | 420,927 | 1,281,563 | 19,413,421 |

Henry County

Combining Schedule of Changes in Fiduciary Assets and Liabilities Agency Funds

Year ended June 30, 2015

| | | | Agricultural | | |
|------------------------------------|----|---------|--------------|-----------|--------------|
| | | County | Extension | County | |
| | | Offices | Education | Assessor | Schools |
| Assets and Liabilities | | Offices | Laucation | 713303301 | 50110013 |
| Balances beginning of year | \$ | 41,765 | 222,156 | 936,544 | 11,197,318 |
| Additions: | Ψ_ | +1,703 | 222,130 | 930,344 | 11,197,510 |
| | | | 004.050 | 406 500 | 10 575 450 |
| Property and other county tax | | _ | 224,259 | 406,599 | 10,575,450 |
| E911 surcharge | | - | - | - | - |
| State tax credits | | - | 16,948 | 35,488 | 852,514 |
| Drivers license fees | | - | - | - | - |
| Office fees and collections | | 434,361 | - | - | - |
| Auto licenses, use tax and postage | | - | - | - | - |
| Assessments | | - | - | - | - |
| Trusts | | 323,419 | - | - | - |
| Miscellaneous | | - | - | 705 | - |
| Total additions | | 757,780 | 241,207 | 442,792 | 11,427,964 |
| Deductions: | | | | | |
| Agency remittances: | | | | | |
| To other funds | | 253,147 | - | - | - |
| To other governments | | 217,195 | 225,136 | 677,830 | 11,262,029 |
| Trusts paid out | | 284,116 | - | - | <u> </u> |
| Total deductions | | 754,458 | 225,136 | 677,830 | 11,262,029 |
| Balances end of year | \$ | 45,087 | 238,227 | 701,506 | 11,363,253 |
| | | | | | |

| | | | City | Auto | | |
|-----------|-----------|-----------|---------|-----------|-----------|------------|
| | | | Special | License | | |
| Community | Corpora- | | Assess- | and | | |
| Colleges | tions | Townships | ments | Use Tax | Other | Total |
| | | | | | | _ |
| 783,136 | 4,352,926 | 140,638 | 2,111 | 385,749 | 1,116,372 | 19,178,715 |
| | | | | | | |
| 796,672 | 4,792,315 | 136,730 | - | - | 762,355 | 17,694,380 |
| - | - | - | - | - | 186,407 | 186,407 |
| 59,215 | 425,474 | 9,184 | - | - | 250,844 | 1,649,667 |
| - | - | - | - | 123,236 | - | 123,236 |
| - | - | - | - | - | - | 434,361 |
| - | - | - | - | 5,425,754 | - | 5,425,754 |
| - | - | - | 21,343 | - | - | 21,343 |
| - | - | - | - | - | - | 323,419 |
| | - | - | - | - | 587,652 | 588,357 |
| 855,887 | 5,217,789 | 145,914 | 21,343 | 5,548,990 | 1,787,258 | 26,446,924 |
| | | | | | | |
| _ | _ | _ | _ | 213,262 | _ | 466,409 |
| 788,232 | 5,207,731 | 141,572 | 19,351 | 5,300,550 | 1,622,067 | 25,461,693 |
| - | - | - | - | - | - | 284,116 |
| 788,232 | 5,207,731 | 141,572 | 19,351 | 5,513,812 | 1,622,067 | 26,212,218 |
| 850,791 | 4,362,984 | 144,980 | 4,103 | 420,927 | 1,281,563 | 19,413,421 |

Schedule of Revenues By Source and Expenditures By Function – All Governmental Funds

For the Last Ten Years

| | 2015 | 2014 | 2013 | 2012 |
|--------------------------------------|---------------|------------|------------|------------|
| Revenues: | | | | |
| Property and other county tax | \$ 6,878,857 | 7,041,662 | 6,865,372 | 6,589,097 |
| Local option sales tax | 783,381 | 864,028 | 777,807 | 855,385 |
| Interest and penalty on property tax | 54,816 | 70,180 | 70,778 | 63,445 |
| Intergovernmental | 4,034,237 | 3,956,994 | 3,754,964 | 4,877,919 |
| Licenses and permits | 54,217 | 50,844 | 45,897 | 48,269 |
| Charges for service | 506,529 | 538,556 | 577,826 | 1,469,369 |
| Use of money and property | 63,087 | 56,905 | 59,925 | 69,677 |
| Miscellaneous | 186,410 | 363,188 | 100,310 | 149,318 |
| Total | \$ 12,561,534 | 12,942,357 | 12,252,879 | 14,122,479 |
| Expenditures: | | | | |
| Operating: | | | | |
| Public safety and legal services | \$ 3,210,299 | 3,091,679 | 2,913,511 | 2,874,447 |
| Physical health and social services | 847,679 | 829,896 | 919,124 | 822,782 |
| Mental health | 455,095 | 431,591 | 440,919 | 2,854,242 |
| County environment and education | 1,276,337 | 1,073,816 | 996,801 | 951,092 |
| Roads and transportation | 3,849,219 | 3,659,681 | 3,789,962 | 3,227,979 |
| Governmental services to residents | 552,586 | 546,676 | 522,693 | 539,799 |
| Administration | 1,315,147 | 1,331,540 | 1,126,226 | 1,146,849 |
| Non-program | 56,424 | 59,105 | 53,964 | 83,149 |
| Debt service | 232,303 | 232,625 | 230,821 | 149,927 |
| Capital projects | 546,443 | 858,275 | 843,576 | 553,572 |
| Total | \$ 12,341,532 | 12,114,884 | 11,837,597 | 13,203,838 |

| Modified Acci | rual Basis | | | | |
|---------------|------------|------------|------------|------------|------------|
| 2011 | 2010 | 2009 | 2008 | 2007 | 2006 |
| | | | | | |
| 6,387,875 | 5,864,095 | 5,625,596 | 5,346,817 | 5,287,941 | 4,982,817 |
| 786,898 | 694,627 | 802,726 | 909,448 | 742,401 | 761,258 |
| 64,650 | 63,679 | 54,712 | 54,613 | 51,707 | 63,175 |
| 4,415,362 | 4,670,875 | 4,003,348 | 4,007,676 | 4,166,574 | 4,112,669 |
| 44,619 | 50,018 | 37,609 | 37,977 | 26,286 | 21,983 |
| 1,295,656 | 1,189,127 | 1,133,216 | 1,079,923 | 1,085,987 | 1,036,887 |
| 79,991 | 104,846 | 175,992 | 334,003 | 376,657 | 283,310 |
| 326,901 | 122,718 | 100,872 | 123,047 | 90,461 | 63,533 |
| 13,401,952 | 12,759,985 | 11,934,071 | 11,893,504 | 11,828,014 | 11,325,632 |
| | | | | | |
| 2,950,196 | 2,925,965 | 2,692,807 | 2,589,262 | 2,390,505 | 2,337,219 |
| 821,232 | 952,628 | 678,995 | 636,927 | 575,500 | 457,298 |
| 2,722,452 | 2,475,959 | 2,420,009 | 2,417,058 | 2,174,543 | 2,176,930 |
| 913,793 | 878,687 | 992,234 | 817,454 | 723,004 | 812,685 |
| 4,105,833 | 3,302,125 | 3,377,196 | 3,771,448 | 3,078,274 | 3,124,499 |
| 506,262 | 559,357 | 506,155 | 464,697 | 471,210 | 899,360 |
| 1,098,594 | 1,066,405 | 1,061,437 | 977,325 | 958,748 | 959,002 |
| 52,737 | 42,763 | 37,043 | 4,677 | 20,317 | 22,692 |
| 146,317 | 149,694 | 151,271 | 146,672 | 143,927 | - |
| 758,917 | 978,207 | 136,039 | 567,491 | 845,593 | 543,658 |
| 14,076,333 | 13,331,790 | 12,053,186 | 12,393,011 | 11,381,621 | 11,333,343 |

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OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Henry County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Henry County, Iowa, as of and for the year ended June 30, 2015, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated February 25, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Henry County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Henry County's internal control. Accordingly, we do not express an opinion on the effectiveness of Henry County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items (A) and (B) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (C) through (G) to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Henry County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2015 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Henry County's Responses to the Findings

Henry County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. Henry County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Henry County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ARY/MOSIMAN, CPA

Auditor of State

WARREN G. ENKINS, CPA Chief Deputy Auditor of State

February 25, 2016

Schedule of Findings

Year ended June 30, 2015

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

<u>Segregation of Duties</u> – During our review of internal control, the existing procedures are evaluated in order to determine incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent of es ng

| loss the ide | not performed by the same employee. This segregation is segregated that the session of the session of the session of the segregation of the segreg | , maximizes the accuracy ow wo individuals in the office |
|--------------------|--|--|
| | | Applicable Offices |
| (1) | All incoming mail is not opened by an employee who is not authorized to make entries to the accounting records. | Treasurer, Sheriff , Recorder, Ag Extension and Secondary Roads |
| (2) | Generally, one individual may have control over collecting, depositing, posting, maintaining receivable records and daily reconciling of receipts for which no compensating controls exist. A listing of mail receipts is not prepared. | Treasurer, Sheriff, Secondary Roads, Recorder, Friends of Conservation, Ag Extension and Conservation |
| | The initial receipts listing is compared to cash receipts records by a person who handles accounting records | Ag Extension |
| (3) | One person is responsible for handling cash, writing checks and recording cash. | Conservation |
| (4) | Bank accounts were not reconciled by an individual who does not sign checks, handle or record cash. Bank reconciliations were not reviewed periodically by an independent person for propriety. | Sheriff, Friends of Conservation and Conservation |
| | Bank reconciliations were not prepared. | Conservation |
| (5) | The person responsible for the detailed record keeping of investments is also the custodian of the investments. An independent verification of interest earnings is not performed. | Treasurer |
| (6) | Cash drawers are shared between employees. | Treasurer |
| (7) | Individuals who perform daily balancing have the ability to void receipts in the PCS system. Voided receipts are not reviewed. | Sheriff |
| | | |

Auditor

(8) There is no independent review of journal entries.

Schedule of Findings

Year ended June 30, 2015

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, each official should review the operating procedures of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel, including elected officials and personnel from other County offices, to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible and the reviews should be documented by the signature or initials of the reviewer and the date of the review.

Responses -

- <u>Treasurer</u> The Treasurer and staff will do everything possible to segregate duties and have multiple verifications on collections, deposits and receipting.
- <u>Sheriff</u> We will review our procedures to segregate duties and ensure receipts are protected in a secure location. We will review and sign bank reconciliations.
- <u>Recorder</u> There are only three full time individuals and one part time individual working in the Recorder's Office. We will do our best to segregate the deposit preparation and account recording functions
- <u>Secondary Roads</u> With limited staff, we will continue to segregate duties to the best of our ability.
- <u>Conservation</u> We will try to segregate duties to the best of our ability.
- <u>Ag Extension</u> With limited staff, segregation of duties is difficult. We will try to segregate duties to the best of our ability.
- <u>Friends of Conservation</u> We will try to segregate duties to the best of our ability. We will also have an independent person review bank reconciliations for propriety.
- <u>Auditor</u> I am working on training my deputy to do budgets, cash and accrual reports which have journal entries to enable her to review and check entries in the future.
- Conclusions Responses accepted.
- (B) <u>Financial Reporting</u> During the audit, we identified material amounts of payables incorrectly recorded in the County's financial statements.
 - <u>Recommendation</u> The County should implement procedures to ensure all payables are identified and included in the County's financial statements.
 - <u>Response</u> The County has procedures in place. The amounts incorrectly recorded was just an error as the payable was recorded based on the date ordered which we thought was correct.
 - <u>Conclusion</u> Response accepted.

Schedule of Findings

Year ended June 30, 2015

(C) <u>Accounting Policies and Procedures Manual</u> – The Sheriff's Office and the Conservation Department do not have accounting policies and procedures manuals.

<u>Recommendation</u> – Accounting policies and procedures manuals should be developed to provide the following benefits:

- (1) Aid in training additional or replacement staff.
- (2) Help achieve uniformity in accounting and in the application of policies and procedures.
- (3) Save supervisory time by recording decisions so they will not have to be made each time the same, or a similar, situation arises.
- (4) Ensure the charts of accounts are appropriately utilized.

Responses -

Sheriff - We will work on developing policies and procedures.

<u>Conservation</u> – We are working on assembling a procedures manual.

Conclusions - Responses accepted.

(D) <u>County Sheriff's Jail Room and Board</u> – Policies and procedures have not been developed to account for room and board receipts. Reconciliations between the amounts billed and the amounts collected are not performed.

Recommendation – The Sheriff's Office should establish policies and procedures which address room and board duties to ensure all receipts are properly collected, recorded and deposited. Also, an independent person should perform a reconciliation of inmate census data to billings, collections and deposits to ensure all sentenced inmates are properly billed for room and board and fees collected are properly deposited.

Response – We will work to develop policies and procedures.

<u>Conclusion</u> – Response accepted.

(E) <u>Computer Systems</u> – During our review of internal control, the existing control activities in the County's computer systems were evaluated in order to determine activities, from a control standpoint, were designed to provide reasonable assurance regarding the achievement of objectives in the reliability of financial reporting, effectiveness and efficiency of operations and compliance with applicable laws and regulations. The County does not have a written disaster recovery plan and does not require back-up tapes be stored off site daily in a fire proof vault or safe.

<u>Recommendation</u> – The County should develop a written disaster recovery plan and back-up tapes should be stored off site daily in a fireproof vault or safe.

<u>Response</u> – The County is currently working on putting our current policy in writing with assistance from the State Auditor's office.

<u>Conclusion</u> - Response accepted.

Schedule of Findings

Year ended June 30, 2015

- (F) Payroll Certain salary payments were made in advance of the wages being earned. In accordance with an Attorney General's opinion dated July 12, 1979, the credit of the state or its political subdivisions cannot be extended except for a public purpose, or to fulfill or liquidate a moral or legal obligation incurred by the state or its political subdivisions.
 - <u>Recommendation</u> The County should not allow salary payments in advance of wages earned. The approved salary should be divided by the number of working days in the fiscal year to ensure any employee who leaves employment is not overpaid.
 - <u>Response</u> The County understands this concept and we do calculate and make adjustments in this way upon anyone leaving, but will still be dividing salaries by 26 as no one has ever been nor will be overpaid.
 - <u>Conclusion</u> Response acknowledged. Salary payments in advance of the wages being earned should not be allowed.
- (G) <u>County Board of Supervisors</u> The County owns cell phones for use by various employees while on County business. The County has not established a formal policy to regulate the use of these cell phones.
 - <u>Recommendation</u> The County should adopt a formal written policy regulating the use of County cell phones. The policy should include provisions for incidental personal use, assignment of cell phones, restricted cell phone uses and reimbursement by employees for personal use.
 - <u>Response</u> The County is working on writing this policy with the assistance from the State Auditor's Office.

<u>Conclusion</u> – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted

Schedule of Findings

Year ended June 30, 2015

Other Findings Related to Required Statutory Reporting:

- (1) <u>Certified Budget</u> During the year ended June 30, 2015, disbursements did not exceed the amounts budgeted by function.
- (2) <u>Questionable Expenditures</u> No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 since the public benefits to be derived have not been clearly documented were noted.
- (3) <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- (4) <u>Business Transactions</u> Business transactions between the County and County officials or employees are detailed as follows:

| Name, Title and | Transaction | |
|---|-----------------|------------|
| Business Connection | Description | Amount |
| Garry Allender, husband of Deputy Assessor, owner of Allender's Lawn | | d. |
| Service | Mowing | \$ 7,098 |
| Sidney Burden, daughter of dispatcher | Matron duty | 341 |
| Jennifer Veldboom, daughter of Deputy Sheriff | Matron duty | 114 |
| Derek Wellington, IT coordinator, owner of Wellington Electric, Inc. | Electrical work | 195 |

In accordance with Chapter 331.342 of the Code of Iowa, the transactions with Garry Allender do not appear to represent a conflict of interest since the transactions were entered into through competitive bidding.

The remainder of the transactions do not appear to represent conflicts of interest in accordance with Chapter 331.342(2) (j) of the Code of Iowa since the total transactions by vendor did not exceed \$1,500 during the fiscal year.

- (5) <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be periodically reviewed to ensure coverage is adequate for current operations.
- (6) <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.
- (7) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.

Schedule of Findings

Year ended June 30, 2015

- (8) Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- (9) <u>County Extension Office</u> The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.
 - Disbursements during the year ended June 30, 2015 for the County Extension Office did not exceed the amount budgeted.
- (10) <u>Electronic Check Retention</u> Chapter 554D.114 of the Code of Iowa allows the County to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The image of the back of each cancelled check was not obtained by the County Sheriff.
 - <u>Recommendation</u> The County Sheriff should obtain and retain an image of the front and back of each cancelled check as required.
 - <u>Response</u> The County Sheriff has requested images of the front and back of each cancelled check from Wayland State bank.
 - Conclusion Response accepted
- (11) <u>County Sheriff</u> The County Sheriff maintains a bank account for activity related to reserve officers. This account's activity was not reflected in the County's accounting system and has not been included in the County's annual budget or financial report.
 - <u>Recommendation</u> Chapter 80D.11 of the Code of Iowa defines reserve peace officers as employees of the governing body. The activity should be included in the County's annual budget and financial statements and disbursements should be charged to the appropriate expenditure account in accordance with the Uniform Chart of Accounts for County Governments in Iowa.
 - Response The County Sheriff will make no changes at this time.
 - <u>Conclusion</u> Response acknowledged. The County Sheriff should work with the County Auditor to ensure compliance with Chapter 80D.11 of the Code of Iowa.
- (12) <u>Uniform Chart of Accounts</u> Classification of expenditures by object provides information about the item purchased or service obtained. Expenditure objects are assigned three-digit codes in the Uniform Chart of Accounts. The County's Special Revenue, Secondary Roads Fund does not use the three-digit object codes prescribed in the Uniform Chart of Accounts when recording expenditures.
 - <u>Recommendation</u> The County Engineer should ensure items are coded in the financial records using the proper expenditure object codes according to the Uniform Chart of Accounts.
 - <u>Response</u> We have spoken with Secondary Roads and our software providers and have this issue corrected and are using the Uniform Chart of Accounts now.
 - <u>Conclusion</u> Response accepted.

Staff

This audit was performed by:

Deborah J. Moser, CPA, Manager Selina V. Johnson, CPA, Senior Auditor II Jesse J. Harthan, Staff Auditor Ryan P. Swanson, Staff Auditor Joe B. Sparks, Assistant Auditor Kristin R. Finke, Assistant Auditor Robert E. Fisher, Assistant Auditor

> Andrew E. Nielsen, CPA Deputy Auditor of State